

Message Text

CONFIDENTIAL

PAGE 01 STATE 046729

15

ORIGIN IO-14

INFO OCT-01 EUR-25 ISO-00 NEA-10 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

SPC-03 SS-20 USIA-15 ACDA-19 SAJ-01 /144 R

DRAFTED BY IO/UNP:MROTHENBERG

APPROVED BY IO - WILLIAM B. BUFFUM

IO - MR. BLAKE

EUR/SOV - MR. MILES

L - MR. SCHWEBEL

PM/DCA - MR. FUERTH (SUBS)

NEA/IAI - MR. CLUVERIUS (SUBS)

C - MR. LEHOVICH

S/S - MR. GAMMON

----- 030270

R 080133Z MAR 74

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OTTAWA

C O N F I D E N T I A L STATE 046729

E.O. 11652 GDS

TAGS: PFOR, UN, UR

SUBJECT: CONSULTATIONS ON PEACEKEEPING

REF: (A) USUN 709; (B) STATE 036201

1. YOU ARE AUTHORIZED TO GIVE SOVIETS FOLLOWING INFORMAL
PAPER TO BE ENTITLED "PRELIMINARY US OBSERVATIONS ON
RESUMPTION OF DISCUSSIONS REGARDING GUIDELINES ON PKOS
AUTHORIZED BY SC".

2. THE US BELIEVES THAT WE SHOULD ATTEMPT TO ESTABLISH
MORE GENERALIZED GUIDELINES THAN THOSE ENVISAGED IN THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 046729

PAST. IN VIEW OF THE DIFFICULTIES WE HAVE ENCOUNTERED IN

THE PAST EIGHT YEARS IT NOW APPEARS THAT THIS APPROACH MAY BE PREFERABLE. UNEF DEMONSTRATED THAT DETAILED GUIDELINES ARE NOT NECESSARY. EACH PEACEKEEPING OPERATION MAY REQUIRE VARIATIONS AND THE SECURITY COUNCIL MUST BE ABLE TO MODIFY OR ADJUST THE PEACEKEEPING PRINCIPLES IN THE LIGHT OF THE FACTS AND THE CIRCUMSTANCES IN EACH CASE. THE PRIMARY PURPOSE OF THE PRINCIPLES TO BE INCLUDED IN THE GENERALIZED GUIDELINES WOULD BE TO DELINEATE THE RESPECTIVE RESPONSIBILITIES OF THE PRINCIPAL ORGANS OF THE UN, PARTICULARLY THE SECURITY COUNCIL AND THE SECRETARY GENERAL, FOR PEACEKEEPING OPERATIONS AUTHORIZED BY THE SECURITY COUNCIL. THEREFORE, THE GUIDING PRINCIPLES SHOULD:

A. REAFFIRM PRIMARY SECURITY COUNCIL RESPONSIBILITY FOR THE MAINTENANCE OF INTERNATIONAL PEACE AND SECURITY AND, ACCORDINGLY, FOR THE AUTHORIZATION OF PEACEKEEPING OPERATIONS AND ITS ULTIMATE RESPONSIBILITY FOR THE ESTABLISHMENT AND DIRECTION OF THE OPERATION.

B. ESTABLISH THAT, WITHIN THE PROVISIONS LAID DOWN BY THE SECURITY COUNCIL, THE SECRETARY GENERAL AND THE PEACEKEEPING (FORCE) COMMANDER SHOULD HAVE SUFFICIENT AUTHORITY TO OPERATE EFFECTIVELY ON A DAY-TO-DAY BASIS. THEREFORE, LOGISTICAL AND ADMINISTRATIVE MATTERS SHOULD BE LEFT TO THE DISCRETION OF THE SECRETARY GENERAL OR THE COMMANDER.

C. ESTABLISH THAT THE SECURITY COUNCIL SHOULD HAVE RESPONSIBILITY FOR THE AUTHORIZATION, DEFINITION OF PURPOSE, DETERMINATION OF THE MANDATE, DURATION AND APPROXIMATE SIZE OF THE PEACEKEEPING OPERATION, MANNER OF ITS TERMINATION AND RECOMMENDED FINANCIAL ARRANGEMENTS. AS A CONCESSION TO THE SOVIET VIEWPOINT THE US IS WILLING TO EXTEND THE LIST OF SECURITY COUNCIL PREROGATIVES TO INCLUDE THE NEED FOR SECURITY COUNCIL APPROVAL OF RECOMMENDATIONS BY THE SECRETARY GENERAL OF THE COMMANDER AND OF THE COMPOSITION OF THE FORCE.

D. REAFFIRM THAT, REGARDING COMPOSITION, THE PARAMOUNT CONSIDERATION SHOULD BE THE ABILITY OF THE FORCE TO FUNCTION AS AN INTEGRATED AND EFFICIENT UNIT ALTHOUGH THE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 046729

QUESTION OF EQUITABLE GEOGRAPHIC DISTRIBUTION SHOULD BE TAKEN INTO ACCOUNT. THE PRINCIPLES SHOULD STATE THAT FLEXIBILITY MUST BE RETAINED AS TO THE GEOGRAPHIC DISTRIBUTION OF EACH PEACEKEEPING FORCE SINCE EACH PEACEKEEPING SITUATION IS LIKELY TO BE DIFFERENT AND SINCE ACCOUNT MUST BE TAKEN OF THE VIEWS OF HOST COUNTRIES.

E. ESTABLISH THE ROLE OF THE SECURITY COUNCIL IN THE

ACTUAL CONDUCT OF THE OPERATION. A MORE CENTRAL ROLE FOR THE SECURITY COUNCIL AFTER THE OPERATION HAS BEEN LAUNCHED COULD BE ENSURED BY:

(1) THE REQUIREMENT THAT THE SECRETARY GENERAL REGULARLY REPORT TO THE SECURITY COUNCIL ON THE OPERATION OF THE FORCE;

(2) A PROVISION FOR PERIODIC SECURITY COUNCIL REVIEW OF FORCE OPERATIONS;

(3) A PROVISION THAT THE SECURITY COUNCIL MAY DEEM IT USEFUL TO ESTABLISH AN ADVISORY OR CONSULTATIVE COMMITTEE UNDER ARTICLE 29, SUCH A COMMITTEE TO INCLUDE THE PERMANENT MEMBERS OF THE SECURITY COUNCIL IN ADDITION TO OTHERS WHO

MIGHT BE INVITED. HOWEVER, UNFICYP AND OTHER PEACEKEEPING OPERATIONS HAVE SHOWN THAT MECHANISMS OTHER THAN AN ARTICLE 29 COMMITTEE ARE ALSO FEASIBLE. THEREFORE THE PRINCIPLES SHOULD MAKE THE ESTABLISHMENT OF AN ADVISORY OR CONSULTATIVE COMMITTEE OPTIONAL, LEAVING THE DETAILS TO BE WORKED OUT IN EACH CASE.

3. THE PRINCIPLES COULD ALSO COVER STAND-BY OR EARMARKING ARRANGEMENTS WHICH THE SECURITY COUNCIL MIGHT AUTHORIZE THE SECRETARY GENERAL TO UNDERTAKE FOR FUTURE PEACEKEEPING OPERATIONS: MODEL AGREEMENTS WITH HOSTS AND CONTRIBUTORS, AN INVENTORY OF TROOP OFFERS, FACILITIES OR SERVICES WHICH MEMBERS WOULD MAKE AVAILABLE, AND A ROSTER OF POTENTIAL COMMANDERS. THERE IS ALREADY CONSIDERABLE AGREEMENT AMONG UN MEMBERS OVER THIS SUBJECT. KISSINGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, ARMISTICE, PEACE TALKS, PEACEFUL COEXISTENCE, MEETINGS, INTERNATIONAL PEACEKEEPING FORCES
Control Number: n/a
Copy: SINGLE
Draft Date: 08 MAR 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE046729
Document Source: CORE
Document Unique ID: 00
Drafter: MROTHENBERG
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740357/aaaacbby.tel
Line Count: 145
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: (A) USUN 709; (B) STATE 036201
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 15 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15 APR 2002 by boyleja>; APPROVED <16 JUL 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULTATIONS ON PEACEKEEPING
TAGS: PFOR, UR, UN, UNEF, UNSC
To: USUN NEW YORK
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005